



City of San Leandro

Meeting Date: October 21, 2019

Staff Report

File Number: 19-566

Agenda Section: ACTION ITEMS

Agenda Number: 10.A.

TO: City Council

FROM: Jeff Kay
City Manager

BY: Liz Warmerdam
Assistant City Manager

FINANCE REVIEW: Not Applicable

TITLE: Staff Report for a City of San Leandro City Council Resolution to Rename Grover Cleveland Park on O'Donnell Avenue to Mayor Tony B. Santos Park, in Accordance with Title 1 Chapter 10 of the City of San Leandro Administrative Code

SUMMARY AND RECOMMENDATIONS

Staff recommends the City Council rename Grover Cleveland Park at the south end of O'Donnell Avenue to Mayor Tony B. Santos Park in accordance with the procedures outlined in Title 1 Chapter 10 of the City of San Leandro Administrative Code.

BACKGROUND

On April 15, 2019, the City Council directed staff to schedule a discussion at the Rules Committee and/or City Council Facilities and Transportation Committee on how to formally honor Mayor Tony Santos who passed away on April 15, 2019.

Chapter 10 of the City of San Leandro Administrative Code (Code) (Attachment 1) provides the procedures for naming/renaming properties and facilities such as buildings, parks, public rights of way, recreation areas, individual rooms in City facilities, and the renaming of City streets to honor individuals who have made a significant contribution to the City.

The Code specifies that the Rules Committee reviews the requested name change and if certain criteria are met, the Committee may identify a structure or facility where there is a well-defined connection between the contributions of the individual and a structure or facility in San Leandro. Upon review by the Committee, the matter is then forwarded to the Library-Historical Commission, with a final determination to be made by the full City Council. The Rules Committee may also request feedback from the Facilities and Transportation Committee.

In addition to the required review by the Committees and Commission, the following rules apply:

- The individual for whom a facility is to be named must be deceased at least one hundred eighty (180) days;
- The individual for whom a facility is to be named (or renamed) must have been one of the following:
 - Long-term resident of the community or owner of a business in the community who has made significant, notable, and tangible contributions to the facility or property in question or to the San Leandro community at large.
 - Elected official or employee of the City whose accomplishments and contributions to the community clearly demonstrate a commitment over and beyond that which would otherwise be normally associated with the performance of their work;
- There must be a well-defined connection between the contributions of the individual and the property or facility; and
- In the case of a request involving renaming a facility, the next of kin of the individual for whom the facility is currently named (provided that the person was a local resident) should be notified of the proposed change and given an opportunity for input before the City Council acts upon the request.

Other Structures/Facilities names after Notable Citizens

As outlined in Attachment 2, there are many facilities or structures named after former councilmembers or distinguished San Leandro citizens. Most recently, the City Council elected to name the City Hall South Offices Community Room after former Councilmember Surlene Grant.

Other examples of named structures or facilities include: the Maltester-Polvorosa Overpass, Dave Karp Senior Meeting Room, Luster Knight Memorial, Wes McClure Boat Launch Ramp, Mary Brown Room, Estudillo Room and Burrell Field. Each of these facilities or structures was named after an individual who made significant, notable and tangible contributions to the facility in question or to the San Leandro community at large.

Analysis

Mayor Santos served eight years on the City Council from 1984-1988 and again from 1988 until 1992. He returned to the Council in 2000 and served until 2006 when he was elected Mayor. He served as Mayor from 2006-2010.

During his tenure, Mayor Santos was instrumental in a variety of projects and initiatives including the approval of the Senior Community Center that today serves thousands of visitors each year; the construction of the public parking garage on Estudillo Avenue as a means to foster economic development and revitalization in the downtown; and creation of the Kaiser Permanente campus which ultimately brought an underutilized site into productive use, creating approximately 2,600 permanent new jobs.

He was a champion for those living near the Oakland International Airport who were impacted by aircraft noise and helped create the Airport Noise Forum in coordination with the Port of Oakland. He was also a tireless advocate for diversity calling for reform in City Hall to better represent the City's changing demographics and promoting Asian and Latino representation on the City Council.

Mayor Santos dedicated his time as the President of the East Bay Division of the League of California Cities, and was on the League of California Cities Environmental Quality Policy Committee. He served on a variety of internal City committees including the San Leandro Unified School District Liaison Committee, the Civic and Cultural Committee, the Disaster Council, the Joint Oakland/San Leandro City Council Committee, and the Shoreline-Marina Committee, among others.

One of the efforts he was most proud of, as retold by Mayor Emeritus Sheila Young and City Manager Emeritus John Jermanis, was his effort to create Grover Cleveland Park. This is discussed in more detail below.

There are several possible ways to honor Mayor Santos they include:

Rename Grover Cleveland Park

Grover Cleveland Park is located at the south end of O'Donnell Avenue within the East shore-Davis Street neighborhood. The site was originally two parcels, one owned by Mr. and Mrs. Bevilacqua and the other by the State Division of Highways (now known as Caltrans). The City acquired the first parcel in 1950 and the second in 1958. It is unclear the original intent of these purchases; however, records show a discussion in early 1985 by the City Council of potentially moving four housing units onto the vacant property. Shortly thereafter, on September 16, 1985, then Councilmember Tony Santos recommended that the City Council look into developing a mini-park on the property, which was located in his District. By December 1991, a contract was awarded to build the park, the first phase of which was completed in 1992. It was during this time that the "O'Donnell Property" was formally named Grover Cleveland Park, to recognize the old Grover Cleveland School, which had been located in the neighborhood and had been demolished to build homes.

While Mayor Santos made many contributions during and after his tenure in office, his advocacy for creating the park at the foot of O'Donnell Street was one about which he was most proud. According to those closest to him, he felt a strong connection to the park, and in his last days expressed a desire to have the park named after him.

In discussions with long-time resident Ms. Esther Collier, who lives in the neighborhood and not only worked with Mayor Santos to create the park but also walked the neighborhood to garner support, she expressed the desire to keep the name Grover Cleveland Park because it is the last vestige of the old school, but re-dedicate the park in Mayor Santos' memory.

After discussions at the Rules Committee, the Facilities and Transportation Committee, and the Library-Historical Committee (discussed below), staff believes it is possible to rename the park after Mayor Santos while at the same time acknowledging the history of the school and the work

of the neighborhood to create a park.

Rename Eden Road

In 2004 the City purchased right-of-way for Eden Road through a delinquent tax sale by the Alameda County Tax Assessor. It is currently an unimproved dead-end road that serves Alco Iron & Metal Co., Phelps Auto Wreckers, a small portion of the City's Water Pollution Control Plant, and the Port of Oakland. As the Council is aware, the improvement of this road has been contemplated for many years. In order to pay for the design and construction, Engineering and Transportation staff have been working with the contiguous property owners to create an Assessment District that will fund roadway improvements. It is expected that the District will be formed in early 2020, with construction to follow in Fiscal Year 2020-21.

Because Eden Road will be a fully-improved street once completed, the Council may wish to consider renaming the road after Mayor Santos. While he did not expressly state his desire to have the road named after him, the property resides within his former District, and minutes from previous Council meetings indicate his support for the project.

Rename Mulford-Marina Branch Library

The original Mulford Branch Library opened in January 1962 at 2130 West Avenue 132nd (now known as Marina Boulevard). When the Branch was relocated to its current location at the corner of Aurora and Fairway Drive, it was renamed the Mulford-Marina Branch Library to increase awareness of the marina area and to honor its geographic location. When the current branch opened in 1976, it was heralded as the City's first round library and the first building to be constructed as a branch library.

As the Council is aware, this branch is scheduled for a complete re-build in coordination with the Shoreline development. Staff is currently working with consulting architects to design the new building, and it is expected to be completed in late 2021. As such, should the Committee wish to rename a building in honor of Mayor Santos, the timing may be appropriate to do so with the opening of this new facility.

While it is unclear Mayor Santos' specific affiliation with the Mulford-Marina Branch Library, other than it was in his District, City Council minutes do reflect that Mayor Santos was a staunch supporter of the library system as a whole including advocating for resources during budget season.

Should the Council wish to consider renaming the Mulford-Marina Branch Library after Mayor Santos, staff would recommend robust outreach to the surrounding neighborhood as it is well known and documented that there is a strong sense of ownership and identity to this branch library.

Bestow the Title "Mayor Emeritus"

The title Emeritus is often bestowed on an individual in recognition of distinguished service, awarded only to a few upon retirement. It is also used when a person of distinction in a profession retires or hands over the position, enabling their former rank to be retained in their title, e.g.,

"Professor Emeritus". Three former mayors have received the title "Emeritus" including Jack Maltester, Valance Gill, and Sheila Young, though none posthumously. In 2008, it was Mayor Santos who recommended the City Council designate former Mayor Sheila Young as Mayor Emeritus. Three former City Managers have been honored with the title including, Wes McClure, Lee Riordon, and John Jermanis. Finally former City Attorney Steve Meyers was given the title Emeritus for his many years of service to the City. There is no adopted policy that governs this action.

Current Agency Policies

Title 1 Chapter 10 - San Leandro Administrative Code

Committee Review and Actions

Rules Committee

On June 13, 2019, after hearing from members of the public, the Rules Committee recommended the park retain its name of Grover Cleveland Park so as not to lose the memory of the school that existed in the neighborhood and was demolished to build homes. They did suggest naming the playground or picnic area after Mayor Santos. In addition, they felt it would be appropriate to have a plaque embedded on a large rock that discussed the history of the park that recognized both Mayor Santos and the citizens that worked so hard to create it (Attachment 3).

Facilities and Transportation Committee

On July 3, 2019 the Facilities and Transportation Committee also considered how best to honor Mayor Santos. Members of the public spoke, including Mike Santos, son of the former Mayor. Mr. Santos expressed a strong desire on the part of the family to have Grover Cleveland Park renamed in honor of his father. Other members of the public also expressed concern over President Grover Cleveland's past and a legacy that is not consistent with today's values of diversity and inclusion. After hearing from the speakers, the Committee reached consensus that the park should be renamed after Mayor Santos but that a plaque honoring the role of the neighborhood in creating the park should also be considered.

Board/Commission Review and Actions

Library-Historical Commission

The Commission met on July 16, 2019 to discuss how best to honor Mayor Santos. Former Council member Jim Prola spoke in favor of renaming the park, primarily to honor the legacy of Mayor Santos but also in part because, according to his research, Grover Cleveland's values were not consistent with those we believe in today. The Commission ultimately voted unanimously to recommend the City Council rename the park in honor of Mayor Santos.

Staff Recommendation

Based on the criteria outlined in the Administrative Code, the discussions at the Rules Committee, the Facilities and Transportation Committee, and the Library-Historical Commission, staff recommends the City Council rename Grover Cleveland Park to Tony B. Santos Park, and make preparations for such action as soon as practical thereafter. Given the overwhelming response from the Committees and Commission and the wishes of the family, staff believes this is the appropriate way to honor Mayor Santos posthumously.

Fiscal Impacts

There are no significant fiscal impacts associated with the proposed action. Costs associated with naming a new or existing facility will not be significant and could most likely be addressed through existing appropriations. There are no costs associated with bestowing the title "Emeritus."

Attachments to Staff Report

1. Chapter 10 of the San Leandro Administrative Code
2. List of San Leandro Structures Named After Notable People
3. Photos of Sites and Sample Plaques
4. Minutes - Rules Committee
5. Minutes - Facilities and Transportation Committee
6. Minutes - Library-Historical Commission

PREPARED BY: Elizabeth D. Warmerdam, Assistant City Manager, City Manager's Office

San Leandro Administrative Code						
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TITLE 1 CITY COUNCIL						

Chapter 10 Naming/Renaming Facilities

§1.10.100: POLICY ON NAMING/RENAMING FACILITIES.

It is in the public interest to officially name certain City properties and facilities in order to identify them for the public and to celebrate those individuals who have made a significant contribution to the City. This policy recognizes that requests for naming or renaming of facilities most often occur after the death of a prominent citizen. However, similar recognition may be given in the case of a living prominent citizen whose accomplishments and contributions to the community clearly demonstrate a commitment over and beyond what would be normally associated with the performance of their work.

§1.10.105: APPLICABILITY.

This policy applies to certain City properties or facilities such as City buildings; structures, parks, public rights-of-way, recreation areas, or other tangible assets, except properties donated to the City upon condition that a certain name be used. This policy also applies to the naming and/or renaming of individual rooms in City facilities and the renaming of City streets, but not the naming of a City street which is the responsibility of the developer.

§1.10.110: PROCEDURES.

While it is the policy of the City to continue to use existing names for City properties, should the City Council so direct by motion, the Rules and Communications Committee shall review the requested name change for dispersal to the appropriate Board or Commission for further review and report its decision to Council. The following criteria shall be used:

- (a) In the case of an individual who is deceased, the individual for whom a facility is to be named must be deceased at least one hundred eighty (180) days.
- (b) The individual for whom a facility is to be named (or renamed) must have been one of the following:
 - (1) Long-term resident of the community or owner of a business in the community who has made significant, notable, and tangible contributions to the facility or property in question or to the San Leandro community at large.
 - (2) Elected official or employee of the City whose accomplishments and contributions to the community clearly demonstrate a commitment over and beyond that which would otherwise be normally associated with the performance of their work.

(c) There must be a well-defined connection between the contributions of the individual and the property or facility.

(d) In the case of a request involves renaming a facility, the next of kin of the individual for whom the facility is currently named (provided that the person was a local resident) should be notified of the proposed change and given an opportunity for input before the City Council acts upon the request.

§1.10.115: COUNCIL ACTION.

The Council, upon report and recommendation of the recommending body, shall take such action as it deems appropriate, including hearing any appeals that may be presented. The Council may also refer the recommendations back to a City Board or Commission for further discussion and review.

Legislative History:

Resolution No. 98-164, 12/21/1998 [§§1.10.100-1.10.115]; Resolution No. 2002-12, 01/22/2002 [§§1.10.100-1.10.115]; Resolution No. 2008-128, 10/20/2008 [§1.10.110]

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San Leandro Structures/Entities Named After Notable People

LAND SITES

Tony Lema Golf Course

Anthony David Lema was born February 25, 1934 in Oakland, California and moved with his family to San Francisco when he was 3 years old. At the age of 12, he worked at Lake Chabot's public golf course as a caddie. Lema turned pro golfer in 1957 when he was 34 years old. He was known as "Champagne Tony" for his habit of uncorking a bottle of champagne after every win. Mr. Lema was also famous for his "fluid swing" and in his short career won ten titles in his nine years on the PGA tour. Eleven times he finished second. He won the 1964 British Open by five strokes over Jack Nicklaus. In 1965, he was No. 2 behind winner on the money list with \$101,816 – a considerable sum of money for the sixties.

He was inducted into the Bay Area Sports and California halls of fame and in June of 1983, the 18-hole golf course was dedicated to Mr. Lema.

C. Burrell Field (SLUSD)

Clarence Burrell was born in Santa Clara and began his collegiate career at San Jose State University, where he was captain of the basketball team. His professional career began in Los Gatos, where he was an elementary school teacher. He then served as a school principal, then later as elementary and high school superintendent at Arroyo Grande (southern California). In 1948, Burrell moved to San Mateo as assistant superintendent of the high school district. Two years later, he was appointed superintendent of San Mateo's high school district. In 1950, he was appointed superintendent of the Petaluma city schools.

In 1952, he was offered an important new assignment, and became the first superintendent of the newly unified San Leandro elementary, junior high and high school system. As far as can be determined, he held this position from 1952 to 1967.

Burrell, fondly known as "C.B.," also found time to become a director of the San Leandro Chamber of Commerce and the Broadmoor's Men's Club and has held offices in other local organizations and charitable campaigns. He was also an active member of the legislative committee for the California Association of School Administrators.

Luster Knight Memorial (At Marina Park)

Luster Knight was loved by all and an inspiration to everyone who knew him. He was an Alameda County Firefighter and a well-known advocate who worked tirelessly and enthusiastically for the betterment of the San Leandro community.

As an African American child growing up in the South, Luster had personal experience of being prohibited from using a drinking fountain in a neighborhood park due to his skin color. That experience was the beginning of his belief that parks and their amenities should be available and accessible to all. This fire engine red drinking fountain represents Luster's passion for inclusivity, accessibility and being a Firefighter. Marina Park was his favorite park. It is hoped that this Memorial, and Luster Knight's years of service will be an inspiration for

others to work tirelessly and enthusiastically for the betterment of their community. The memorial made possible by: San Leandro City Council and the Recreation and Parks Commission; Alameda County Fire, Local 55; Davis Street Family Resource Center and Leadership San Leandro.

BODIES OF WATER

Jack D. Maltester Channel (San Leandro Marina)

In 1992, the channel leading into the San Leandro Marina was named the "Jack D. Maltester Channel". Mr. Maltester's bio is below.

STREETS, BRIDGES AND OVERPASSES

Dan Niemi Way

San Leandro Police Officer Nels "Dan" Niemi was a San Leandro Police officer who was shot and killed in an ambush attack. On July 25, 2005 while in the line of duty. The killer, 23-year Irving "Gotti" Ramirez, was apprehended and given the death penalty in 2007. Niemi was born in Guam in 1962 and grew up in the East Bay. He graduated from Sacramento State College with a degree in Arts and Communications. He joined the police force just 3 years before his death, and was survived by his wife and two children.

A portion of Hays Street running close to San Leandro Creek and Root Park was re-named Dan Niemi Way on July 25, 2015.

Jack D. Maltester – Mario Polvorosa Overpass

Mario Polvorosa was known as a "San Leandro legend," Polvorosa was best known for his philanthropic promotions and getting difficult tasks completed on behalf of the San Leandro community. Mr. Polvorosa became politically active when he replaced Louis Borre on the city council on Nov. 1, 1965. He served on the council until he was elected Vice-Mayor on May 5, 1975.

Jack D. Maltester replaced Helen Lawrence as councilmember when she resigned in January 1948. He served a few short months before he began his own campaign for City Council in April 1948. He was elected to the City Council in 1956 and then became Mayor in 1958.

In 1962, Maltester became the first mayor elected directly by the residents of San Leandro rather than by the city councilmembers. He was subsequently re-elected in 1966, 1970 and 1974. Mr. Maltester was forced to leave office after serving twenty consecutive years due to the implementation of term limits for councilmembers. One of the more significant aspects during Maltester's service as Mayor included proposing a Committee on Human Rights and Responsibilities in 1963 in response to the Civil Rights Movement. The City Council rebuffed his initiative 3 times. On May 6 1967, he testified on housing discrimination at a hearing of the U.S. Commission on Civil Rights when the 1970 U.S. Census showed San Leandro to be 99% white.

While he was Mayor, he served as President of the U.S. Conference of Mayors from 1969 to 1970 and introduced a resolution at the 1971 annual conference calling for the U.S. to withdraw from the Vietnam War.

In 1973, he ran for California State Assembly against San Leandro School Board Member Bill Lockyer but lost to Lockyer. Maltester remained active in San Leandro affairs, founding the Sentinels, a group of local businessmen that provided campaign contributions to local candidates and ballot measures. He also served as President of the San Leandro Chamber of Commerce and the President of the California League of Cities.

The naming of this overpass was made through a California Senate Concurrent Resolution which passed in 1978.

A plaque for the overpass was once mounted on the overpass that read “The construction of the railroad grade separation was made possible through the dedication and tireless efforts of Mayor Jack D. Maltester and Vice-Mayor Mario Polvorosa.”

Bill Lockyer Bridge

Bill Lockyer is a former state legislator who carried the 1987 bill to create the trail around the Bay shoreline. Bill Lockyer was born in Oakland on May 8, 1941. He received a B.A. in Political Science from UC Berkeley and a J.D. from the University of the Pacific McGeorge School of Law and a teaching certificate from California State University Hayward.

His political career is outlined below:

- Treasurer, State of California, 2006-2015
- Attorney General, State of California, 1998-2006
- Senator, California State Senate, 1982-1998
- President Pro Tempore, California State Senate, 1994-1998
- Assembly Member, California State Assembly, 1973-1982
- Member, San Leandro School Board, 1968-1973

PUBLIC BUILDINGS AND ROOMS

Surlene Grant (City Hall South Offices Community Room)

Surlene Grant was appointed to a position on the San Leandro City Council to fill a vacancy in the District 2 seat in 1998. She was subsequently elected by the voters to serve two full 4-year terms in 2000 and 2004. In doing so, Ms. Grant became the first African-American and the first person of non-European descent to be appointed or elected to the City Council in San Leandro, after more than a century of governance as an incorporated city. A key component of Ms. Grant’s tenure on the City Council was a determined effort to ensure that the City’s leadership better reflect the growing diversity of the community’s population. The success of these efforts is demonstrated by the increased diversity in recent years of both the City Council and staff. In 2012, the City

hired its first Latino City Manager and, more recently, the City for the first time had a City Council comprised of a majority of people of color.

Other significant accomplishments achieved during Ms. Grant's tenure on the City Council included passage of an inclusionary housing ordinance, a local purchasing policy, founding of the African American Business Council, and approval of the South Area Development Plan.

Subsequent to her service on the City Council, Ms. Grant has remained deeply involved in San Leandro in a volunteer capacity. Highlights of this work include serving as chairperson of a working group that produced the 2013 Local Inclusion Policy, actively participating in the Unity in the Community effort, assisting with the public outreach component of the City's most recent General Plan update, serving on the Board of Directors of the San Leandro Chamber of Commerce, serving as a community representative on various recruitment panels, serving on the City's Redevelopment Successor Agency Oversight Board and most recently bringing the Ohio State's University's *Divided Community Project* to San Leandro, a simulation exercise that prepares community leaders for managing situations of civil unrest.

On February 5, 2018, the City Council voted unanimously to name City Hall South Offices Community Room at 999 East 14th Street (the former California Conservatory Theater) after Surlene Grant.

Helen Lawrence South Office

Helen Lawrence was born in Horta, Fayal in the Azores Island, Portugal. As an infant, she immigrated with her family to the city of Oakland in 1894. She graduated from Oakland's Fremont High School and later graduated from San Jose State Teacher's College. She later taught in San Leandro for six years before marrying Jorge Lawrence, Supreme Director of the Portuguese Fraternal Society, U.P.E.C.

During her years as a San Leandro resident, Mrs. Lawrence volunteered for several agencies. In 1935, when Councilmember George Weldon resigned, several councilmembers asked Lawrence to fill the vacancy and she accepted. On May 21, 1941, Mayor Mark DuTiel resigned. After his resignation Mrs. Lawrence's colleagues nominated her Mayor, the first woman in San Leandro's history to serve this position as well as the first person of Portuguese descent to serve as mayor in the United States. She served 3 years as Mayor. She was also voted President of the Council.

Dave Karp Senior Facility

Dave S. Karp served as San Leandro's mayor for seven years. He served as a Councilmember for District 1 for four year and was elected mayor on April 8, 1986. He was born on April 5, 1935 and was a resident of San Leandro for many years. He was married to Marcia Karp, who served as a board member for the Friends of the San Leandro Library for many years until she died in 2012. He served on several city advisory commissions, including the Board of Zoning Adjustments and the Site Development Commission. He was Vice Chairman of both the Executive Committee and the Charter Revision Committee for San Leandro's Future. He also served on the Alameda County Parks and Recreation Commission and was a director of the San Leandro Chamber of Commerce.

He was very active in the U.S. Conference of Mayors, focusing on transportation issues. He also lobbied Washington, D.C. seeking federal support of local projects. In fact, he helped secure millions of dollars for projects ranging from sound walls on Interstate 880 to a BART parking garage in Dublin. His expertise in transportation earned him an appointment as one of eight mayors chosen for President Clinton's Transition Team Committee to work on problems of U.S. cities.

In July 1989, Mayor Karp signed a proclamation marking Dec. 4-10 Senior Citizens Week in San Leandro.

Estudillo Room (Main Library)

José Joaquin Estudillo was the first Spanish settler to reside in San Leandro and thus considered the founder of San Leandro. He was born May 5, 1800 at the Presidio of Monterey. His father, Lt. José Maria Estudillo, had been stationed at Monterey in 1799. As a teenager, José Joaquin entered into military service at the Monterey Presidio. Estudillo applied for a grant to Governor Nicholas Guterrez for the old El Rodeo de Arroyo de San Leandro. Anticipating the receipt of this grant for his 17 years of military service, Estudillo moved his wife and family to the property and built an adobe home near the south bank of San Leandro Creek. It was near the present junction of Brookside and Donovan Drives. Estudillo filed another request for approximately 7,000 acres and included all the land between San Leandro Creek and San Lorenzo Creek from the hills to the Bay, except the lands occupied and cultivated by the Ohlones. He called it Rancho de Arroyo de San Leandro, popularly known as "Rancho San Leandro."

José Joaquin Estudillo built a "fine framework house" for his family at 1291 Carpentier Street (off W. Estudillo). It was a two-story house and included 14 bedrooms, a wine cellar and servants' quarters. It had a balcony on two sides. St. Leander's Church acquired the home in 1894. Recognizing the historic value of the home, Leslie J. Freeman, who was a member of San Leandro's Chamber of Commerce, sought to have it registered as a historical landmark. This was done on January 8, 1938 when the Estudillo home was designated as California Historical Landmark No. 279.

Mary Brown Room (Main Library)

Mary Brown was the first librarian of San Leandro. The Library Board of Trustees appointed Miss Mary Brown as the first official librarian for the City of San Leandro on January 31, 1906. According to one source, her starting salary was \$12.50 per month. She completed one course of study for library science at UC Berkeley.

In May of 1909, the City's new Carnegie Library was dedicated and opened to the public. Miss Brown lived only a short distance from the library at 425 Estudillo Avenue. She was highly respected by the entire community and was known to be very well informed and knew her job well. She served as the city's librarian until she retired in November of 1938.

Fred T. Korematsu Campus (SLUSD)

Fred Korematsu was awarded the Medal of Freedom for fighting against the injustice of Japanese-American internment during WW II. Refusing to comply with an order for all Japanese Americans to be interned, Mr. Korematsu was arrested and jailed in San Leandro

in 1942. He was then sent to the Topaz Internment Camp in Utah. He then spent 40 years appealing this violation of his constitutional rights.

On November 10, 1983, Judge Marilyn Hall Patel of U.S. District Court in San Francisco formally vacated the conviction. Korematsu testified before Judge Patel, "I would like to see the government admit that they were wrong and do something about it so this will never happen again to any American citizen of any race, creed, or color." He also said, "If anyone should do any pardoning, I should be the one pardoning the government for what they did to the Japanese-American people." Peter Irons described Korematsu's ending statement during the case as the most powerful statement he'd ever heard from anyone. He found the statement as empowering as Martin Luther King, Jr.'s famous "I Have a Dream" speech.^[33] Judge Patel's ruling cleared Korematsu's name, but was incapable of overturning the Supreme Court's decision.

President Bill Clinton awarded the Presidential Medal of Freedom, the highest civilian honor in the United States, to Korematsu in 1998, saying, "In the long history of our country's constant search for justice, some names of ordinary citizens stand for millions of souls: Plessy, Brown, Parks ... to that distinguished list, today we add the name of Fred Korematsu." That year, Korematsu served as the Grand Marshal of San Francisco's annual Cherry Blossom Festival parade.

Korematsu spoke out after September 11, 2001, on how the United States government should not let the same thing happen to people of Middle-Eastern descent as what happened to Japanese Americans. When prisoners were detained at Guantanamo Bay for too long a period, in Korematsu's opinion, he filed two *amicus curiae* briefs with the Supreme Court and warned them not to repeat the mistakes of the Japanese internment.

Grover Cleveland Park (Existing)



Grover Cleveland Park (Renamed Playground)



Eden Road



Mulford-Marina Branch Library



Samples – Plaque in Rock





City of San Leandro

Civic Center
835 East 14th Street
San Leandro, California

Minutes

Rules Committee

Mayor Pauline Russo Cutter
Councilmember Victor Aguilar Jr.
Councilmember Pete Ballew

Thursday, June 13, 2019

8:30 AM

City Hall, Sister Cities Gallery

1. CALL TO ORDER

The meeting was called to order at 8:41 a.m.

1.A. Attendance

COMMITTEE MEMBERS PRESENT:

Councilmember Ballew
Mayor Cutter

COMMITTEE MEMBERS ABSENT:

Councilmember Aguilar

STAFF MEMBERS PRESENT:

Scott Gilliland - IS Specialist
Leticia I. Miguel - City Clerk
Alex Mog - Assistant City Attorney
Liz Warmerdam - Assistant City Manager

1.B. Announcements

None.

2. DISCUSSION ITEMS

2.A. [19-336](#)

Staff Report for City Council Rules Committee Discussion and Possible Action to Recognize Former Mayor Tony Santos According to Title 1 Chapter 10 of the San Leandro Administrative Code

Public comment received from Ms. Esther Collier and Mr. Charlie Gillcrest.

RULES COMMITTEE COMMENTS:

- a. The Committee agreed that the park should remain G.C. Park and the playground be named after Mayor Santos.*
- b. The Committee recommends the consideration of placing Mayor Santos' name under a larger sign.*
- c. The Committee recommends having a plaque embedded in a rock that discusses the history of the park and those that were involved in creating it, including local citizens Ms. Esther Collier. However, the Committee does not feel appropriate to mention the current City Council.*

d. The Committee suggested the language for the plaque be drafted prior to the Facilities and Transportation Committee and Library and Historical Commission to provide review and feedback by both bodies.

The Rules Committee recommends this item be reviewed by the Facilities and Transportation Committee on Wednesday, July 3, 2019 and the Library and Historical Commission on Tuesday July 16, 2019. Upon completion of review, the item will be scheduled for review of the City Council.

3. PUBLIC COMMENTS

None.

4. COMMITTEE MEMBER COMMENTS

A request was made to add an Item on the Agenda for Future Agenda Items. The Committee received an overview list of the Rules Committee Future Agenda Items.

5. ADJOURN

The meeting adjourned at 9:15 AM.



City of San Leandro

Civic Center
835 East 14th Street
San Leandro, California

Minutes

Facilities & Transportation Committee

Mayor Pauline Russo Cutter
Vice Mayor Corina N. Lopez
Councilmember Deborah Cox

Wednesday, July 3, 2019

4:00 PM

City Hall, Sister Cities Gallery

1. CALL TO ORDER

The meeting was called to order at 4:03 p.m.

1.A. Attendance

Committee members present: Mayor Pauline Cutter, Vice Mayor Deborah Cox and Council Member Corina Lopez

City staff present: Senior Engineer Reh-Lin Chen, Engineering & Transportation Director Keith Cooke, Recreation & Human Services Director Jeanette Dong, Administrative Services Manager Kurry Foley, Administrative Assistant III Jeanie Lau, Associate Engineer John O'Driscoll, Director of Public Works Debbie Pollart, City Manager Jeff Kay, Principal Engineer Michael Stella, and City Engineer Nick Thom

Public present: Estudillo Estates HOA President, Bahar Navab; Jim Prola, Sarah Bailey, Virginia Madsen, and Mike Santos

1.B. Announcements

None

2. DISCUSSION ITEMS

NOTE: Discussion items on the agenda were not discussed in sequence as listed to accommodate public comments first at the request of city staff.

2.A. [19-383](#)

Discussion of the Mulford-Marina Branch Library Project

Attachments: [2019 0722 Facilities-Presentation](#)

Due to the length of the meeting, the update on the Mulford-Marina Branch Library Project was postponed until the next Facilities meeting.

Committee Requests/Direction to Staff:

Vice Mayor Lopez commented that the public should provide input on the schematic design in a community meeting.

2.B. [19-384](#)

Staff Report for City Council Facilities and Transportation Committee Discussion and Possible Action to Recognize Former Mayor Tony

Santos According to Title 1 Chapter 10 of the San Leandro Administrative Code

Attachments: [Admin Code Chapter 1 - Section 10](#)
[List - Structures Named After Notables](#)
[Photos of Sites](#)

Assistant City Manager Liz Warmerdam provided an update for discussion and possible action to recognize former Mayor Tony Santos.

Committee Requests/Direction to Staff:

Councilmember Cox commented about revisiting the item and possibly look at renaming Grover Cleveland Park.

Mayor Cutter was open to the suggestion of renaming the park but suggested to also include a plaque to provide historical background and commemorate the contribution of the neighborhood.

Vice Mayor Lopez would like to have the park renamed in recognition of Mayor Santos and would be ok recognizing the neighborhood and their story.

2.C. [19-385](#)

Staff's Review of Regulations Regarding Shared Active Transportation and E-scooter Activity Within the City and the Public Right-of-Way

Attachments: [Scooters](#)

Director of Engineering & Transportation Keith Cooke provided an overview on E-Scooters, similar shared network vehicles and shared active transportation. He briefly reviewed current regulations at the Federal, State and Local levels.

Committee Requests/Direction to Staff:

The Committee would like to review at a later time regulations for the public-right-away when technology has evolved and improved.

Mayor Cutter mentioned that the City's bike lanes could be improved to accommodate personal transportation devices as options become available in the future.

2.D. [19-386](#)

Staff Update on Project Development Projects

City Engineer Nick Thom provided a staff update on Project Development Projects and specifically Farrelly Pool.

Committee Requests/Direction to Staff:

Mayor Cutter commented about completing the excavation and demolition before school begins due to noise of construction for the Farrelly pool during the school year.

Vice Mayor Lopez referenced reviewing options on the bids made on Farrelly Pool before giving a recommendation back to the committee.

Mayor Cutter proposed the City reject all bids and proceed with a rebid on the Farrelly Pool project. Results of the bids will be provided at the next Council

meeting.

2.E. [19-387](#) Staff Update on Land Development Projects

Due to the length of the meeting the Update on the Land Development Projects was postponed until the next meeting.

2.F. [19-388](#) Discussion Regarding Future Agenda Items

Attachments: [FutureAgendaItems](#)

Director Keith Cooke discussed agenda items for the next Facilities & Transportation Meeting. Next Facilities and Transportation meeting will be scheduled in later July as a special meeting. Future items to include:

- a. Neptune Drive FEMA Flood Control Project
- b. Eden Road
- c. Neighborhood Traffic Calming Program
- d. Crosswalk Request and Recommendations
- e. Bicycle Network - West
- f. Automatic Red-Light Enforcement

3. PUBLIC COMMENTS

Mr. Mike Santos listed accomplishments of his father, former Mayor Tony Santos. He also detailed his service as a council member to the community over the years. On behalf of his mother and himself, he declined the offer of naming a play area in Grover Cleveland Park after his father and requested consideration of renaming the park.

Ms. Sarah Bailey and Estudillo Estates HOA President Bahar Navab discussed concerns about the plans for an enhanced pedestrian crosswalk at the Haas and Bancroft intersection. And provided comments regarding the bus stop location, to increase pedestrian safety and options to work-around established city street trees.

4. COMMITTEE MEMBER COMMENTS

Mayor requested that issues related to the Marina Development be brought to the Committee.

5. ADJOURN

The meeting adjourned at 5:39 p.m.

**CITY OF SAN LEANDRO
LIBRARY-HISTORICAL COMMISSION
TUESDAY, JULY 16, 2019 – 7:00 P.M.
REGULAR MEETING
SAN LEANDRO PUBLIC LIBRARY
CONFERENCE ROOM B**

PRESENT: Commissioners, M. Barloga, J. Heystek, S. Lenahan, A. Lum, I. Polvorosa, D. Prola, S. Viveros-Walton, Library Director T. Mallon, Library Services Manager B. Sherwood and Recorder Y. Carrasco

CHAIR PRO TEM: It was MSC (Prola/Heystek) to select S. Viveros-Walton as Chair Pro Tem for the July 16, 2019 Library Historical Commission Meeting

ABSENT: H. Straughter

GUESTS: Assistant City Manager Liz Warmerdam, former Councilmember Jim Prola

APPROVAL OF AGENDA: It was MSC (Polvorosa/Lum) to approve the July 16, 2019 agenda.

APPROVAL OF MINUTES: It was MSC (Polvorosa/Lum) to approve the minutes of the June 18, 2019.

PUBLIC COMMENTS: None

CORRESPONDENCE: T. Mallon provided Commission with copy of the Library Historical Society newsletter.

UNFINISHED BUSINESS: None

NEW BUSINESS:

- A. Discussion of recognition of former Mayor Tony Santos.
Public comment received from former Councilmember Jim Prola.
Assistant City Manager Warmerdam provided information regarding the policy of naming or renaming of a public facility and background information on the several ways staff has identified as a way to honor former Mayor Anthony “Tony” Santos, who passed away on April 15, 2019. On June 13, the Rules Committee recommended Glover Cleveland Park retain its name and the playground be named after Mayor Santos. The Rules Committee recommended the consideration of placing Mayor Santos’ name under a large sign and a plaque embedded in a rock with the history of the park be reviewed by the Facilities and Transportation Committee on July 3, 2019 and the Library Historical Commission on July 16. The final determination will be decided by the City Council in October 2019.
On July 3, 2019 the Facilities and Transportation Committee, after listening to the public and family members, reached a consensus that the park should be renamed after Mayor Santos and a plaque honoring the role of the neighborhood in creating the park should also be considered.

It was a MSC (Prola/Polvorosa) to rename Grove Cleveland Park in memory Mayor Anthony “Tony” Santos.

It was a MSC (Heystek/Barloga) that a plaque honoring the history of the park also be considered by the City Council.

- B. Election of LHC Chair and Vice Chair.

Commissioner Heystek reported the Nomination Committee for Library Historical Commission Chair and Vice Chair nominate Commissioner Sbeydeh Viveros-Walton as Chair and Commissioner Diana Prola as Vice-Chair and requested the nominee's acceptance.

It was MSC (Polvorosa/Prola) to nominate Commissioner Heystek as Chair and Commissioner Lum as Vice Chair

Commissioner Heystek declined the nomination.

Commissioner Polvorosa withdrew the motion to nominate Commissioner Heystek as Chair and Commissioner Lum as Vice Chair.

It was MSC (Lum/Heystek) to approve Commissioner Viveros-Walton as Chair

It was MSC (Lum/Heystek) to approve Commissioner Prola as Vice-Chair

REPORT OF THE SECRETARY: T. Mallon announced this would be Commissioner Lenahan's last meeting and thanked her for her service on the Commission.

REPORT OF CHAIR: None

COMMITTEE REPORTS: None

COMMISSIONER COMMENTS:

Commissioner Polvorosa shared family history with the Del Monte Cannery, formerly located in San Leandro.

Commissioner Prola asked for update on Trivia Bee. T. Mallon reported staff person who coordinates Trivia Bee will be retiring at the end of July. Updates regarding the position will be available later in the Fall.

Commissioner Heystek asked for staff thoughts on Alameda County Library changing fine policy. T. Mallon reported staff will be researching and the topic will be discussed at future meeting.

ADJOURNMENT:

It was MSC (Lum/Heystek) to adjourn the meeting at 8:04 p.m.

Respectfully submitted,

Theresa Mallon
Library Director

Yolanda Carrasco
Recorder



City of San Leandro

Meeting Date: October 21, 2019

Resolution - Council

File Number: 19-570

Agenda Section: ACTION ITEMS

Agenda Number:

TO: City Council

FROM: Jeff Kay
City Manager

BY: Liz Warmerdam
Assistant City Manager

FINANCE REVIEW: Not Applicable

TITLE: RESOLUTION of the City of San Leandro City Council to Rename Grover Cleveland Park to Mayor Tony B. Santos Park, in Accordance with Title 1 Chapter 10 of the City of San Leandro Administrative Code

WHEREAS, the City Council may name or rename public facilities pursuant to Title 1 Chapter 10 of the City of San Leandro Administrative Code; and

WHEREAS, Mayor Santos served eight years on the City Council from 1984 to 1992 and from 2000 until 2006 when he was elected mayor. He served as Mayor from 2006-2010; and

WHEREAS, during his tenure Mayor Santos was instrumental in a variety of projects and initiatives including the approval of the Senior Community Center; the construction of the public parking garage on Estudillo Avenue; and the creation of the Kaiser Permanente campus; and

WHEREAS, Mayor Santos was a champion for those living near the Oakland International Airport who were impacted by aircraft noise and helped create the Airport Noise Forum in coordination with the Port of Oakland; and

WHEREAS, Mayor Santos was a tireless advocate for diversity, calling for reform in City Hall to better represent the City's changing demographics and promoting Asian and Latino representation on the City Council; and

WHEREAS, Mayor Santos dedicated his time as the President of the East Bay Division of the League of California Cities, and was on the League of California Cities Environmental Quality Policy Committee, the San Leandro Unified School District Liaison Committee, the Civic and Cultural Committee, the Disaster Council, the Joint Oakland/San Leandro City Council Committee, and the Shoreline-Marina Committee, among others; and

WHEREAS, in 1985, then Councilmember Tony Santos recommended that the City Council look into developing a park on vacant property on O'Donnell Avenue located in his City Council

District; and

WHEREAS, while Mayor Santos made many contributions during and after his tenure in office, his effort, together with members of the neighborhood, to create Grover Cleveland Park was one about which he was most proud; and

WHEREAS, in his last days, Mayor Santos expressed a desire to have the park named after him.

NOW, THEREFORE, the City Council of the City of San Leandro does RESOLVE as follows:

In recognition of his many years of service and dedication to the City of San Leandro, Grover Cleveland Park is hereby renamed to Mayor Tony B. Santos Park.